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## London Borough of Hillingdon Pension Fund

Planning Report to the Pension and Audit Committees

Year ending 31 March 2014





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I am delighted to present this planning report for the 2013/14 audit of the London Borough of Hillingdon Pension Fund. The report sets out our audit approach and the more significant areas where we will focus our attention this year.

(Heather Bygrave, Engagement Partner, February 2014)



The big picture

## The Big Picture

We have set out below an overview of the key developments in the Pension Plan and the more significant matters we have considered in developing this Audit Plan. We consider these matters as part of our audit risk assessment and this determines where we will focus our work. Details of the impact of these matters on our approach are set out in this Audit Plan.

#### **Key developments in your Pension Fund**

- Barings Asset Management have been appointed to manage an absolute return portfolio.
- There are plans to transfer additional £29 million from UBS to Kempen International.
- There are no significant changes to the scheme rules or other arrangements.
- There are no significant changes to the financial reporting framework.
- Focus within the sector on administration and investment manager fees.

#### Key developments in our audit

- No changes to the overall scope of the audit, however our level of materiality has reduced.
- Contributions remain a risk in view of the complexity arising from the participation of different admitted bodies within the fund, together with the fact that members may pay different rates depending on their pensionable pay
- Benefits in retirement and ill health remain risks in view of complexities around their calculation.
- The pension fund in the past has made some use
  of investments in unquoted investment vehicles
  and derivatives financial instruments which can
  give rise to complexities in accounting, disclosure
  and measurement and therefore this area
  remains a risk.
- Risk of management override of controls, is presumed by auditing standards to be a risk.

#### Significant audit risks

- Contributions
- Benefits
- Investments namely unquoted holdings
- Management override of key controls, as presumed by auditing standards

Scheme net assets Contributions Benefits

2013: £683.1m 2013: £31.9m 2013: £31.4m 2012: £612.9m 2012: £30.5m 2012: £32.0m

**Materiality** 

2014: £7.0m (est)

2013: £7.5m

## Scope of work and approach

This section sets out our planned scoping for the audit of the financial statements. We discuss our determined materiality and confirm the level of unadjusted misstatements which we will report to you. We confirm the extent to which reliance will be placed on internal controls and how this decision has been reached.

## Scope of work and approach

## Areas of responsibility under the Audit Commission's Code of Audit Practice

#### Responsibilities related to the accounts

Based on guidance issued by the Audit Commission, auditors are again asked, for audit purposes, to treat the Local Government Pension Fund (LGPS) as a stand-alone body, with separate audit plan and reports to those charged with governance.

LGPS funds administered by administering authorities are not statutory bodies in their own right. Therefore, it is not possible for separate audit appointments to be made for LGPS audits. We are therefore appointed to the audit of the LGPS through the existing Audit Commission appointment arrangements.

Our audit of the pension fund is planned in accordance with the Code of Audit Practice issued by the Audit Commission and in accordance with additional guidance issued by the Commission in relation to the audit of pension funds. However, this only extends to the audit of the accounts and there is no requirement for a value for money conclusion on the pension fund accounts specifically. Aspects of the use of resources framework will inform the value for money conclusion for the Authority and cover issues relating to the pension fund.

The audit opinion we intend to issue as part of our audit report on the Authority's financial statements will reflect the financial reporting framework adopted by the pension fund. This is the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the "Code of Practice").

The Audit Commission has also determined that auditors should give an opinion in accordance with auditing standards on the financial statements included in the pension fund annual report. This entails the following additional work over and above giving an opinion on the pension fund accounts included in the statement of accounts:

- comparing the accounts to be included in the pension fund annual report with those included in the statement of accounts;
- reading the other information published within the pension fund annual report for consistency with the pension fund accounts; and
- where the pension fund annual report is not available until after the auditor reports on the financial statements, undertaking appropriate procedures to confirm that there are no material post-balance sheet events arising after giving the opinion on the pension fund accounts included in the financial statements.

The financial statements included in the pension fund annual report are prepared on the basis of the same proper practices - the Code of Practice - as the financial statements included in the statement of accounts.

## Scope of work and approach (continued)

### Approach to controls testing

As set out in "Briefing on audit matters" previously circulated to you, a copy of which can be made available, our risk assessment procedures will include obtaining an understanding of controls considered to be 'relevant to the audit'. This involves evaluating the design of the controls and determining whether they have been implemented ("D & I").

The results of our work in obtaining an understanding of controls and any subsequent testing of the operational effectiveness of controls will be collated and the impact on the extent of substantive audit testing required will be considered.

#### Liaison with internal audit

The audit team, consistent with previous years, will leverage off of the work performed by internal audit wherever possible to allow efficiencies and limit a duplication of work. We will first update our assessment of the organisational status, scope of function, objectivity, technical competence and due professional care of the internal audit function. We will refer to the internal audit's self-assessment and peer review assessment in carrying out this work. Over the course of the audit, we will review the findings of internal audit and where internal audit identifies specific material deficiencies in the control environment, we will consider adjusting our testing so that the audit risk is covered by our work.

The Auditing Standards Board has issued a revised version of ISA (UK and Ireland) 610 "Using the work of internal auditors". This prohibits use of internal audit to provide direct assistance to the audit. Our approach this year to the use of the work of Internal Audit has been designed to be compatible with the new requirements, and therefore this development in auditing guidance will not change the existing scope of Internal or External Audit's work. However, this will prevent us from further increasing the extent of our use of Internal Audit's work in future.

For those areas where a significant risk has been identified, no reliance will be placed on the work of internal audit and we will perform all work ourselves.

## Scope of work and approach (continued)

## Materiality and error reporting threshold

We calculate materiality on the basis of the net assets of the fund, but have restricted this to the materiality established for the audit of the Authority's financial statements as a whole. We estimate materiality for the year to be £7 million (2013: £7.5 million). We will report to the Pension and Audit Committees on all unadjusted misstatements greater than £350,000 (£2013: £380,000) unless they are qualitatively material.

The materiality for the pension fund has historically been calculated using 3% of the Funds net assets and then capped at the level of materiality for the Authority as the figures form part of the authority financial statements. Following research with pensions governance bodies, the market and regulators we will determine materiality for the 2014 financial statements based on 1% of the Fund's net assets, which is lower than the materiality on the Authority.

We will update our assessment during the planning and interim visit based on latest outturn expectations. Further details on the basis used for the calculation of materiality are given in our audit plan for the audit of the Authority's financial statements.



## Significant audit risks

This section sets out our comments regarding the significant audit risks identified. We explain the nature of the risk itself, how these risks will be addressed by our audit work and any related presentational and/ or disclosure matters within the financial statements.

Risk assessment is at the heart of our integrated audit approach as it is only with proper identification of the most significant audit risks, that we are able to provide the highest quality assurance in the most efficient and effective manner.

## Significant audit risks 1. Contributions

### There are complexities around the calculation of contributions.

#### Nature of risk

Unlike the position in the private sector, we are not required to issue a statement about contributions in respect of the LGPS.

Contributions for the year ended 31 March 2013 were £31.9 million, showing that this is a material income stream for the pension fund. This is expected to continue in the current period with the continued active membership paying contributions. This coupled with the complexity introduced by the participation of more than one employer in the fund, together with the past introduction of a benefit structure with tiered contribution rates; we have identified this as a specific risk.

#### The key judgement areas and our planned audit challenge

We will evaluate the design and implementation of the Authority's arrangements and perform substantive audit testing in this area. This will include completing procedures to ascertain whether employer and employee contributions have been calculated and deducted correctly. Further procedures will be completed surrounding the completeness of the scheduled payments held at Capita and the accuracy of the receipts against that schedule.

### 2. Benefits

There are complexities surrounding the calculation of both benefits in retirement and ill health and death benefits.

#### Nature of risk

The complexities surrounding the calculation of both benefits in retirement and ill health and death benefits remains a key area of audit risk.

In respect of benefits in retirement, benefits are accumulated on two different bases for service pre and post 1 April 2008; the calculation of the pensionable pay on which benefits will depend may be varied by the individual opting to take account of pay earned in any of the 10 years prior to retirement; and individuals now enjoy greater flexibility in their choice of the mix of pension and lump sum.

In respect of ill health and death benefits, the calculation of the pensionable pay on which benefits will depend may be varied by the same options as discussed above.

The completion of the legislation leading to the change in the revaluation basis to Consumer Price Index adds a further complexity to the above calculations going forward.

In the year ended 31 March 2013, total benefits paid were £31.4 million. The material values of these benefits further indicate that this is an area or key audit risk.

#### The key judgement areas and our planned audit challenge

We will review the design and implementation of controls present at the Fund for ensuring the accuracy, completeness and validity of benefits through discussion with the pensions team at Capita and testing that controls were in force during the year under review. We will also:

- Obtain a schedule of benefits paid and selected a sample of benefits for detailed testing through
  agreement to supporting documentation, and review of the calculation, by reference to the qualifying
  service, Fund rules and benefit choices made by the member; and
- Develop an expectation based on the prior year balance, adjusted for changes in membership numbers and pension increases to analytically review the pension benefits paid in the year.

### 3. Investments

There are areas of judgement involved in the valuation of investments private equity, managed funds and derivatives.

#### Nature of risk

The pension fund makes some use of investments in unquoted investment vehicles, such as private equity funds.

Private equity funds are complex to value and include an element of judgement on the part of the investment manager, as at 31 March 2013 the Fund held £39.6 million in funds of this type. In addition, further amounts are invested in managed funds which are complex to value due to the difficulty in visibility of the underlying investments.

Given that these funds form a material balance within the pension fund accounts, we have identified the valuation of these funds as a specific risk.

The fund also holds a small number of derivative contracts which as at 31 March 2013 were valued as a liability of £81,000.

In addition to the risk of valuation, Barings Asset Management have been appointed to manage an absolute return mandate. Subsequently, £14 million and £47 million were divested from both UBS Asset Management and Ruffer LLP respectively, to fund the new mandate for Barings (£61 million). The transition of assets was managed by Nomura.

Also, completed in February, a further divestment of £29 million from UBS Global Asset Management has been transferred to Kempen International to extend the assets held under this mandate. Nomura again managed the transition of these assets.

#### The key judgement areas and our planned audit challenge

We will seek to understand the approach adopted in the valuation of such investments and inspect documentation relating to data sources used by the Authority. We will tailor further procedures depending on the outcome of that work and our assessment of the risk of material error taking into account the fund's investment holding at the year end.

Derivatives can be complex in terms of accounting, measurement and disclosure requirements. We will first understand the rationale for the use of the derivatives and then test compliance with the accounting, measurement and disclosure requirements of the Code of Practice.

We will discuss the investments with our internal financial instruments specialist and where necessary we may make use of their expertise in valuing complex instruments.

We will audit the transition of the assets in the two transactions with Barings Asset Management and Kempen International through to supporting documentation from the transition manager and reports from all related investment managers.

## 4. Management override of controls

We will focus on the testing of journals, significant accounting estimates, and any unusual transactions in the year.

#### Nature of risk

International Standards on Auditing requires auditors to identify a presumed risk of management override of control. This presumed risk cannot be rebutted by the auditor. This recognises that management may be able to override controls that are in place to present inaccurate or even fraudulent financial reports.

#### The key judgement areas and our planned audit challenge

Our audit work will include:

- Reviewing a sample of journal entries that characteristics that may be indicative of potential fraud and management override of controls.
- Reviewing analysis and supporting documentation of key estimates and judgements.
- Performing substantive testing on journal entries to confirm that they have a genuine, supportable rationale.
- Reviewing ledgers for unusual items and on a test basis investigated the rationale of any such postings.
- Reviewing significant management estimates and judgements such as year end accruals and provisions and consider whether they are reasonable.
- Making enquiries of those charged with governance as part of our planning and detailed audit processes.

## Responsibility statement

## Purpose of our report and responsibility statement

### Our report is designed to help you meet your governance duties

#### What we report

Our report is designed to establish our respective responsibilities in relation to the financial statement audit, to agree our audit plan and to take the opportunity to ask you questions at the planning stage of our audit. Our report includes:

- Our audit plan, including key audit judgements and the planned scope and timing of our audit.
- Key regulatory and corporate governance updates, relevant to you.

#### What we don't report

- As you will be aware, our audit is not designed to identify all matters that may be relevant to the Audit and Pension committees.
- Also, there will be further information you need to discharge your governance responsibilities, such as matters reported on by management or by other specialist advisers.
- Finally, the views on internal controls and business risk assessment in our final report should not be taken as comprehensive or as an opinion on effectiveness since they will be based solely on the audit procedures performed in the audit of the financial statements and the other procedures performed in fulfilling our audit plan.

#### Other relevant communications

- This report should be read alongside the supplementary "Briefing on audit matters" previously circulated to you and available on request.
- Our Audit Quality Promise and Insight Plan are included in the planning document of the Authority.
- We will update you if there are any significant changes to the audit plan.

We welcome the opportunity to discuss our report with you and receive your feedback.

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**Deloitte LLP**Chartered Accountants

St Albans 27 February 2014

This report has been prepared for the Pension and Audit committees, as separate bodies, and we therefore accept responsibility to you alone for its contents. We accept no duty, responsibility or liability to any other parties, since this report has not been prepared, and is not intended, for any other purpose. Except where required by law or regulation, it should not be made available to any other parties without our prior written consent.

# Appendices

## Appendix 1: Independence and fees

## We confirm we are independent of the London Borough of Hillingdon

As part of our obligations under International Standards on Auditing (UK & Ireland) and the Audit Commission's Code of Audit Practice, we are required to report to you on the matters listed below:

Independence confirmation	We confirm we are independent of the London Borough of Hillingdon - and will reconfirm our independence and objectivity to the Pension and Audit Committees for the year ending 31 March 2014 in our final report to the Pension and Audit Committees.	
Fees	No non-audit services fees relating to the pension fund have been paid to Deloitte in the year.	
Non-audit services	In our opinion there are no inconsistencies between APB Revised Ethical Standards for Auditors and the Authority's policy for the supply of non-audit services or any apparent breach of that policy. We continue to review our independence and ensure that appropriate safeguards are in place including, but not limited to, the rotation of senior partners and professional staff and the involvement of additional partners and professional staff to carry out reviews of the work performed and to otherwise advise as necessary.	

We summarise our relationships with the Authority and explain our assessment of threats to auditor independence and safeguards in the Authority audit plan document.

## Appendix 1: Independence and fees (continued)

## We summarise earned or proposed audit fees for the year

The professional fees earned or proposed by Deloitte in the period from 1 April 2013 to 31 March 2014 are as follows:

	Current year £000	Prior year £000
Audit of the London Borough of Hillingdon pension Fund	21	21

There are no non audit services provided or proposed to the London Borough of Hillingdon pension Fund for the period from 1 April 2013 to 31 March 2014.

Professional fees earned or proposed by Deloitte for services in the period from 1 April 2013 to 31 March 2013 in respect of other funds of the Authority and other entities controlled by the Authority are set out in our audit plan for the Authority.

# Appendix 2: Fraud: responsibilities and representations

We summarise our respective responsibilities regarding fraud

**Characteristics** 

- Misstatements in the financial statements can arise from either fraud or error. The
  distinguishing factor between fraud and error is whether the underlying action that
  results in the misstatement of the financial statements is intentional or
  unintentional.
- Two types of intentional misstatements are relevant us as auditors –
  misstatements resulting from fraudulent financial reporting and misstatements
  resulting from misappropriation of assets.

Responsibilities

#### Your responsibilities

 The primary responsibility for the prevention and detection of fraud rests with management and those charged with governance, including establishing and maintaining internal controls over the reliability of financial reporting, effectiveness and efficiency of operations and compliance with applicable laws and regulations.

#### **Our responsibilities**

- We are required to obtain representations from your management regarding internal controls, assessment of risk and any known or suspected fraud or misstatement.
- As auditors, we obtain reasonable, but not absolute, assurance that the financial statements as a whole are free from material misstatement, whether caused by fraud or error.
- As set out in Section 2 above we have identified the risk of fraud in management override of controls as a key audit risk for your organisation.

# Appendix 2: Fraud: responsibilities and representations (continued)

We will make inquiries and obtain representations regarding fraud

We will make the following inquiries regarding fraud:

Management	Internal Audit	Those charged with governance		
Management's assessment of the risk that the financial statements may be materially misstated due to fraud including the nature, extent and frequency of such assessments.  Managements process for identifying and responding to the risks of fraud in the entity.	suspected or alleged fraud affecting the entity, and to obtain its views about the risks of fraud.	How those charged with governance exercise oversight of managements processes for identifying and responding to the risks of fraud in the entity and the internal control that management has established to mitigate these risks.  Whether those charged with governance have knowledge of any actual, suspected or alleged fraud		
Managements communication to those charged with governance regarding its processes for identifying and responding to the risks of fraud in the entity.			Whether those charged with governance have knowledge of any actual, suspected or alleged fraud	
Managements communication, if any, to employees regarding its views on business practices and ethical behaviour.		anecting the entity	Ĭ	affecting the entity.
Whether management has knowledge of any actual, suspected or alleged fraud affecting the entity.				

We will require the following to be stated in the representation letter signed on behalf of the Authority:

- We acknowledge our responsibilities for the design, implementation and maintenance of internal control to prevent and detect fraud and error.
- We have disclosed to you the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud.
- We are not aware of any fraud or suspected fraud / We have disclosed to you all information in relation to fraud or suspected fraud that we are aware of and that affects the entity or group and involves:
  - (i) management;
  - (ii) employees who have significant roles in internal control; or
  - (iii) others where the fraud could have a material effect on the financial statements.
- We have disclosed to you all information in relation to allegations of fraud, or suspected fraud, affecting the entity's financial statements communicated by employees, former employees, analysts, regulators or others.

## Appendix 3: Operational arrangements

We set out key members of your audit team and other operational information

The work will be led by Heather Bygrave, supported by Gary Wong as audit manager.

Our work will be closely co-ordinated with the work carried out on other parts of main audit of the Authority. Details of our timetable for that work are included in the Authority audit plan.

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